

**U.S. Virgin Islands
CAPER REPORT NARRATIVE
PROGRAM YEAR 2009**

DRAFT

Executive Summary

In 2005, the Territory of the U.S. Virgin Islands adopted its first Five-Year Consolidated Plan. The Plan covers the use of funding under the following HUD formula grant programs: Community Development Block Grant (CDBG), Emergency Shelter Grant (ESG), and Home Investments Partnership Program (HOME).

In accordance with the applicable regulations, the Territory is required to submit a Consolidated Annual Performance Evaluation Report (CAPER) to HUD within 90 days after the close of each program year. The CAPER details the accomplishments of the covered programs during the program year.

The following table depicts the funds which were available for each of the three programs during the 2009 Program Year (i.e., October 1, 2009 – September 30, 2010) for furthering the objectives of the Consolidated Plan as well as the funds expended in attaining the various goals and objectives.

Program	Funds Available			Funds Committed to Activities	Funds Expended ¹	Geographic Distribution
	Formula Allocation	Program Income	Total			
CDBG	\$1,758,348.00	*\$20,818.81	\$1,779,166.81	\$1,789,186.82	\$2,697,285.26	Territory – wide
HOME	\$1,255,996.00	\$121,551.20	\$1,377,547.20	\$1,026,575.84	\$2,259,037.07	Territory-wide
ESG	\$82,771.00	N/A	\$82,771.00	\$78,288.95	\$191,503.92	Territory-wide

*Not reflected on IDIS.

During Program Year 2009, 16 public service programs, 7 CDBG acquisition/construction projects and 6 ESG programs were identified for funding. The majority of the public services programs were after-school programs, which were designed to assist youth from low-moderate income families. These after-school programs continue to serve as a catalyst to prevent or decrease truancy and high-school drop-out rates. Additionally, they serve as a safe haven for youth who would otherwise have been latch-key children of working parents. The local CDBG Program continued to support programs that have successful and measurable track records. The need for meaningful activities for youth was identified as a high priority in the Consolidated Plan and the provision of such activities was one of the key objectives outlined in the strategic plan.

During PY 2009, the final year of the 2005-2009 Consolidated Plan, significant progress has been made toward the five year goals and objectives of the Plan in the areas of affordable housing and homeless activities. Under the HOME

¹ Given that certain projects may have expended funds from an earlier fiscal year, it is possible for the total funds expended to exceed the annual allocation for the program in the program year. For CDBG, this figure also includes program income funds expended even if not originally reflected in IDIS.

Program, a total of 37 households received assistance to obtain affordable housing or maintain their existing home within affordable costs. Twenty (20) units were completed during the program year²; an additional seventeen (17) units were assisted but still in progress as of the end of the close of the program year.

In the area of homelessness, several public facility projects were completed with the use of CDBG funds.

- Substantial rehabilitation of the Bethlehem House Shelter on St. Croix using CDBG funds. The project entailed renovation of the women's dormitory as well as the kitchen, offices, and laundry; renovation of the men's dormitory was completed during the previous program year. Now that the renovation has been completed, the shelter offers improved accommodations for homeless individuals and also women with children. The facility can now provide housing for up to 12 males and 30 females.
- Rehabilitation of a #4A Kronprindsens Gade, St. Thomas, for a new homeless outreach service center. The property was purchased in a previous period with CDBG funds. It is estimated that the facility will provide services to an estimated 400 at-risk individuals/families each year.

Also in the area of homelessness/homeless prevention, several subrecipients under the ESG program executed support programs and services. These programs assisted homeless individuals by providing improved housing and facilities, and/or supportive services with particular emphasis on assistance to persons with mental illness and addiction.

- ESG funds supported the rehabilitation of the Eagle's Nest Men's Shelter; upon completion of the rehabilitation, the shelter's capacity will increase to 10 beds.
- Methodist Training and Outreach Center (MTOC), Women's Coalition, and Catholic Charities provided homeless prevention services through utility and rental assistance.
- First Wesleyan Holiness Church Soup Kitchen and My Brother's Table Soup Kitchen used ESG to supplement their budgets to continue their respective soup kitchen services. First Wesleyan reported that they provided meals for up to 259 persons monthly; My Brother's Table reported that they provided 15,000 meals serving 160 persons during the program year.
- Family Resource Center assisted 11 victims of domestic violence at its shelter facility on St. Thomas.
- ESG subrecipient St. Croix Mission Outreach's facility, Genesis House, provided transitional housing for 13 men. They also assisted a woman with two children on an emergency basis. ESG shelter

² This figure includes two projects which inexplicably do not appear on the PR22 report but which IDIS verifies were closed on 10/1/ and 11/01/09, respectively.

organization funds were used to pay rent, utilities, and other building expenses for the shelter.

- The Village - VI Partners in Recovery utilized ESG funds under the category of essential services to supplement the salary of a case manager. The additional staffing enabled VIPIR to expand its case management services for persons in substance abuse recovery.
- Ten Thousand Helpers of St. Croix, Inc. utilized CDBG funds to construct a storage building at its Rainbow House Men's Shelter on St. Croix. The storage building, which had to be constructed in keeping with the Historic Preservation guidelines, will be used to house the supplies for the tools and equipment for the shelter's Agri-Landscaping Program which provides job training/employment opportunities for the residents of the shelter.

Several other homelessness/homeless prevention projects which were started during this program year and are currently ongoing are as follows:

- Architectural design services and demolition in preparation for the construction of an outreach center/soup kitchen facility by Catholic Charities at #16 Estate Friedenstahl on St. Croix. The facility will also provide up 8 - 10 single-room occupancy units for the formerly homeless. Construction of the project is expected to proceed during Program Year 2010. This project is funded under the CDBG Program.
- Start-up of the rehabilitation of #181 Estate Richmond, Christiansted, St. Croix. The property is being developed as a transitional house by The Village – VI Partners in Recovery. During the current reporting period, the rehabilitation of the first floor achieved substantial completion; upon completion of the full facility, the building will provide ten (10) units of transitional housing for persons recovering from substance abuse and mental health treatment. This project is funded under the CDBG Program.

In the area of community development, several public facility and infrastructure projects were undertaken during this program year as follows:

- Continuation of the Arma Pavia Community Center at Estate Castle Coakley, St. Croix. The current project entails construction of a second floor of the building which will provide additional meeting spaces etc. The Community Center will be available to organizations for various uses. At present, construction is substantially complete; it is anticipated that the building will be placed in service by December.
- Women's Coalition Office Expansion – The current phase of the project entails continuation of the office building construction –

installation of finishes as well as the paving of the parking lot. Upon completion, the facility will enable Women's Coalition to expand its services to victims of domestic violence and sexual abuse. It is anticipated that construction will be completed by January 2011.

- Long Path/Garden Street Community Center – This project entails construction of a community center for the Long Path & Garden Street communities - a recognized low-mod income area in downtown Charlotte Amalie. The project achieved substantial completion during the period. (The project had begun in the latter part of the previous reporting period).
- Family Resource Center Facility Rehabilitation – Funds will be to construct new office and counseling spaces for Family Resource Center. Upon completion, the facility will enable Family Resource Center, Inc. to expand its services to victims of domestic violence and sexual abuse. It is anticipated that construction will commence by February 2011.
- Bordeaux Farmers' Market – The project entails design and construction of a pavilion building and vendors' kiosks for use by farmers on the western end of St. Thomas. During the program year, the architectural design process and also the solicitation for a contractor were completed.
- Infrastructure installation at Estate Bonne Esperance (St. Croix). The project entails installation of infrastructure (water and sewer lines and also roads) at the site to facilitate the development of affordable housing. The sum of \$402,800 of CDBG-Recovery (CDBG-R) funds was allotted for the project. Upon completion of the infrastructure work, construction will commence on the first phase of 26 home ownership units. In keeping with the requirements re: primary benefit to low-mod persons, VIHFA will ensure that the required number of units is sold to income-eligible households.
- Infrastructure installation at Parcel No. 2 Estate Donoe (St. Thomas). The project entails installation of infrastructure (water and sewer lines and also roads) at the site to facilitate the development of affordable housing. The sum of \$402,800 of CDBG-Recovery (CDBG-R) funds was allotted for the project. Upon completion of the infrastructure work, construction will commence on the home ownership units. In keeping with the requirements re: primary benefit to low-mod persons, VIHFA will ensure that the required number of units is sold to income-eligible households.

Additional projects which were funded in earlier program years but which were undertaken and/or completed during the Program Year include:

- Acquisition of a 22-acre tract of land at Matricula 22 Mars Hill, Frederiksted, St. Croix for development of a multi-purpose recreational facility using CDBG funds. The facility will offer an

Olympic-regulation basketball arena and also venues for several other sports and recreational activities. The plans for the facility are currently under development by the local Department of Parks & Recreation. Upon completion, the facility will serve the entire island of St. Croix – most particularly, the low-mod area of Frederiksted Town and the surrounding communities.

- Start-up of the Estate Grove Place Training Facility. Upon completion, the facility will become the permanent location from which sponsor Helping Children Work, Inc. will carry out its day and after-school programs providing computer training and access, homework assistance, and other tutorial services. As of the end of the program year, the building was approximately 75% complete.
- Rehabilitation of 22-23 Market Street, Christiansted by St. Croix Foundation. This abandoned property in the heart of Sunday Market Square at the town's entrance was rehabilitated and outfitted to serve as a business incubator offering low-cost office space to up to 6 small businesses. The project achieved substantial completion during the reporting period and the building was partially placed in service. St. Croix Foundation also relocated its offices to the building as a show of their commitment to the revitalization of the area.
- Infrastructure installation at Parcel 1 Estate Calabash Boom and Lamprichth de Konig on St. John. The sum of \$1,064,326 from reprogrammed CDBG funds was used to install infrastructure (water and sewer lines and also roads at the site. The infrastructure facilitated the development of the site for affordable housing. During the current reporting period, construction was completed on 24 new home ownership units. Forty-eight (48) affordable LIHTC rental units were completed and placed in service in the previous period). The site lies within a designated low-mod area as per the census map.

GENERAL NARRATIVE STATEMENTS

1. ASSESSMENT OF FIVE YEAR GOALS AND OBJECTIVES

Additional progress has been made toward the five year goals and objectives of the Consolidated Plan during Program Year 2009, the fifth year of the Plan. During this year, additional improvements were seen in timely contracting and environmental reviews which had been challenges for the CDBG and ESG projects/programs. The acquisition/rehabilitation projects and public service programs have had (and continue to have) a positive impact on families and the community in which they live and work.

In March 2008, the administration of the CDBG and ESG Programs were transferred to the V.I. Housing Finance Authority. In the two years since VIHFA assumed administrative oversight of the programs, improvements continue to be seen in the timely disbursement of payments to sub-recipients. In addition, the process for development of Sub-recipient Agreements has been significantly streamlined. During the current reporting period, Subrecipient Agreements were executed for all new 2009 funded projects by **January 2009** with one exception. This represented a significant improvement over previous years; as a result, new projects were able to be implemented more expeditiously. In addition, the availability of in-house construction advisors has also led to improvements in the process for those projects which entail construction. VIHFA's construction advisors have been able to provide technical assistance to subrecipients in the areas of plan reviews and contract administration. As a result of the improvements in the timely disbursement of funds, a major accomplishment to date has been the reduction of the balance on the undisbursed funds on the federal Line of Credit. This program year marked the third consecutive year that the Territory successfully met the expenditure timeliness threshold. With virtually all the backlog of major construction projects (public facility and infrastructure) projects now eliminated, it is anticipated that the expenditure timeliness threshold will continue to be met in the future as the projects expeditiously draw down funds.

Progress continued to be made in the area of affordable housing and homeless activities during the year. A total of 37 households received assistance via the HOME Program to obtain affordable housing or maintain their existing home within affordable costs. Twenty (20) units were completed during the program year; an additional seventeen (17) units were assisted but still in progress as of the end of the close of the program year.

In addition, 16 public service programs, 7 CDBG acquisition/construction projects and 6 ESG programs were identified for funding during Program Year 2009. The majority of the public services programs were after school programs, which were designed to assist youths from low - moderate income families. These after-school programs continue to serve as a catalyst to prevent or decrease truancy and high school drop-out rate. Additionally, they serve as a safe haven for what would have been latch-key youths of working parents. The CDBG Program will continue to support programs that have successful and measurable track records.

2. AFFIRMATIVELY FURTHERING FAIR HOUSING

During the first program year, the Territory developed its first Assessment of the Impediments to Fair Housing, which outlined 8 recommendations to guide actions to reduce impediments. While many of the recommendations are long-term, some actions have been taken to implement some of the recommendations. Examples of actions taken during the reporting period to extend fair housing included:

The V.I. Housing Authority (the local PHA) continued to take steps to diversify the stock of affordable rental units. During the reporting period, the local PHA once again implemented an aggressive campaign – including media advertising, outreach activities, and informational conferences- aimed at increasing

awareness of and interest in the Housing Choice Voucher program. The primary objective of the campaign was to diversify the housing choice options by increasing the number of private landlords making their properties available to Housing Choice Voucher holders.

During the period, the PHA also proceeded with plans for the redevelopment of the Louis E Brown Villas on St. Croix. VIHA secured an allocation of Low Income Housing Tax Credits which will be leveraged with other HUD financing to construct a 102-unit multi-family property featuring 1, 2, and 3-bedroom units on the site of a PHA property that had been demolished several years earlier. Upon completion, the development will provide new units thus expanding the supply of affordable rental units for families with incomes at or below 60% of the area median.

The V.I. Housing Finance Authority's HOME Program continued to support (subsidize) the acquisition of homes by first-time homebuyers. Under the HOME Program, eligible home buyers receive financial assistance to purchase units in neighborhood of their choice. In light of the fact that the entire Territory is regarded as a high-cost area and thus the maximum per-unit subsidy limits are very high, clients receiving HOME assistance purchased units in economically diverse neighborhoods across the Territory – i.e., in areas with varying degrees of concentration of low- to moderate income households. During the period, the VIHFA completed construction of two moderate income housing developments on St. Croix. One of the developments consisted of attractive townhouse units in the Watergut area of Christiansted. These new home ownership units attracted a varied clientele thus creating a new mixed income property in the heart of an area which has traditionally been very low-income.

During a previous reporting period, the V.I Housing Finance Authority purchased nineteen (19) 5-h public housing units from the local PHA in an effort was to advance the conversion of the units to home ownership. During the current period, VIHFA accomplished closings for 4 additional unit thus bringing the total successfully converted to 16. In addition to providing financial literacy counseling, VIHFA also designed creative financing options under its home ownership program in order to enable the existing tenants to purchase their units. The program design relied on the use of various primary and secondary financing mechanisms such as the VIHFA's Single Family Loan Program, the HOME Program, and the Housing Choice Vouchers for homeownership assistance, as necessary. Three (3) additional units are pending closing. The successful implementation of this home ownership conversion represented an affordable housing option for persons who would not otherwise have been able to purchase a home.

3. AFFORDABLE HOUSING

The Territory has continued to implement HOME program activities to create affordable housing. The attached Annual Housing Completion Goals Report indicates that in the current program year, under the HOME Program, a total of 37 households were assisted (completed or in progress) through either direct homebuyer assistance to obtain affordable housing or rehabilitation of owner-occupied units to maintain their existing home. Twenty (20) units were completed

during the program year; an additional seventeen (17) units were assisted but still in progress as of the end of the close of the program year. A total of five (5) of these households had incomes below 50% of the median for the area. Three households receiving assistance were special needs households (elderly and/or physical disability).

Of the 20 units completed during the 2009 program year, nineteen (19) households received homeownership assistance. All of these units met the HUD Section 215 standards for affordability as a result of the assistance. With respect to home ownership assistance, the program exceeded its goal by 5 units (or 33%). The combined total of units completed and assisted but not yet completed far surpassed the targeted goal. With respect to rehabilitation activities, the target goal was not met this year; this means that the program has not met the five-year goal established in the Consolidated Plan with respect to owner-rehabilitation units. The failure to achieve the goal is primarily attributed to the VIHFA's lack of staff capacity in the area of case management and construction management oversight necessary to carry out the rehabilitation cases.

4. CONTINUUM OF CARE

The Continuum of Care (CoC) met regularly during the reporting period. The CoC also sought to expand its role in a formalized planning process as it relates to servicing the needs of the homeless community in the US Virgin Islands. Some of the key issues discussed by the CoC during the period include improved collaboration among partner among member agencies; lobbying the local government to identify a dedicated funding source for the CoC as well as the individual member agencies; colla. mental health; extension of critical homeless services to the island of St. John;

No Point in Time count was conducted this year; the next count is scheduled for January 2011. Note: The most recent count (January 2009) had appeared to show an increasing trend in the Territory's homeless population.

McKinney-Vento funding in the amount of \$506,577 was approved for two new housing projects for the homeless and renewal of one project. The approved projects entailed \$252,267 for rehabilitation of a facility to provide permanent housing on the island of St. Croix and \$67,200 for a homeless leasing Samaritan Bonus (voucher) program on St. Thomas. Both programs are under the auspices of the local Department of Human Services. The third project entailed renewal of Methodist Training & Outreach Center (MTOC's) Supportive Housing Program grant in the amount of \$187,110.

During the program year, the Inter-Agency Council on Homelessness resumed meeting. The Council was enacted approximately five years ago to develop policies and strategies to end homelessness. It is charged with improving procedures for institutions that discharge low to moderate income individuals. Additionally, it is tasked with ensuring the protection of the education rights of homeless children and disseminating information about to families and children

about assistance in obtaining these rights. For the past several years, meetings of the Council had been on hiatus pending certain revisions to the Council's membership of governmental representatives and community-based organizations in order to ensure that all key stakeholders are included in the process of addressing homelessness in the Territory.

In February, the council sponsored a 2-day workshop aimed at developing a ten-year plan for addressing homelessness in the Territory.

OTHER ACTIONS

During the period, the Virgin Islands Community AIDS Resource & Education (VICARE), a local non-profit agency which is dedicated to AIDS outreach and services, continued to carry out programs with the proceeds of its FY 2009 direct HOPWA grant. In partnership with the Methodist Training & Outreach Center (MTOC), VICARE provided Short-term Rent, Mortgage Utility Assistance (STRMU), Permanent Housing Services, and Support Services across the Territory (St. Croix, St. Thomas & St. John). The HOPWA program is successfully serving a number of families in the Virgin Islands. During the program year 2008-2009, VICARE and MTOC served 42 unduplicated households. VICARE assisted twenty-two (22) master leasing units of housing through its program; in addition, financial assistance was provided to eighteen (18) households to enable them to avoid eviction and two private homeowners to help them avoid foreclosure. The 42 households that received HOPWA housing assistance represented a total of 78 persons benefitting from the program. Of the households receiving HOPWA assistance, 94% were Black/African American and 38% percent identified as Hispanic or Latino. Twenty-four percent of the households have children under 18 years old and 18% percent have elderly individuals. As reported by VICARE, 82% of the households qualify as extremely-low income – i.e., with incomes at or below 30% of the area median income.

5. LEVERAGING RESOURCES

During the program year, leveraging of resources continued to play a significant role in facilitating the delivery of programs and services. Several CDBG and ESG sub-recipients secured additional funds to assist with the implementation of their programs. Some of the sources of leveraged funds include the Public Finance Authority, USDA Rural Development, VI Energy Office, VI Department of Human Services, Law Enforcement Planning Commission, VI Department of Education, US Department of Health and Human Services, VOCA and VOWA (federal funds), and the HIV/AIDS Institute.

Under the HOME Program, nineteen (19) new home ownership units and one (1) home rehabilitation case were completed during the report period. Eighteen (18) new cases were completed utilizing HOME funds leveraged with financing provided by USDA Rural Development. The other new home ownership unit entailed the leveraging of Habitat for Humanity resources (sweat equity as well as mortgage financing) and HOME funds. Of the 17 cases which were in

progress as of the end of the report period, 14 entailed the leveraging of HOME funds with other financing sources (USDA or conventional bank).

Traditionally, the local government has made funds available annually from local stamp tax proceeds to fund housing-related initiatives such as the acquisition of land for the development of affordable housing and also the installation/improvement of necessary infrastructure to support affordable housing. In light of revenue shortfalls associated with the national economic recession, the local government implemented certain austerity measures during the period. Included among those measures was a reduction of the monies made available for housing-related initiatives.

6. CITIZEN COMMENTS

As prescribed in the Citizen Participation Plan, citizens were provided an opportunity to comment on any aspect of the activities and were provided a 15 day comment period on performance prior to submission of the CAPER. The comment period ran from December 9 – December 24, 2010. The notices of the availability of the CAPER for public review were published in local newspapers of general circulation with a total of twelve insertions.

< Any written or verbal comments submitted during the comment period to be inserted here before finalization of CAPER and submission to HUD >

7. SELF-EVALUATION

a. CDBG Program

Prior to PY 2007, the CDBG Program had been challenged in the area of the timely implementation of programs/projects and expenditure of funds. Two of the most significant reasons for the slow expenditure which had been identified were the under-funding of projects resulting in delays in start-up and the cumbersome nature of the central government's contractual, procurement, and payment processes. After the transfer of the administrative oversight for the CDBG program to VI Housing Finance Authority (VIHFA) in March 2008, certain aspects of the process for execution of funding agreements, the contracting process and also the process for drawdown and disbursement of funds to sub-recipients were significantly streamlined resulting in a significant improvement in institutional structure and program delivery. During the period, CDBG staff continued to work closely with subgrantees providing technical assistance aimed at improved program performance.

During the period, the CDBG Program also came into full compliance with respect to ensuring that all projects maintain proper documentation to substantiate that at least 51% of the beneficiaries are low-mod income persons. CDBG staff now reviews each project to determine compliance before approval of disbursement of funds.

During the period, ten (10) CDBG-funded construction projects were in various stages of construction or pre-construction largely due to the close support provided by VIHFA's Planning & Construction Division. The employment of these in-house resources of the P&CM Division to vet the projects, review plans, etc. enabled projects to move more expeditiously through pre-construction and to start-up.

Progress can be measured by the improvement in expenditure timeliness. For the third consecutive year, the program met the CDBG expenditure timeliness threshold.

b. ESG Program

During the program year, there was a heavy emphasis on the provision of technical assistance to subrecipients. During August, HUD conducted a monitoring review of the ESG Program. The monitoring review report rated that the program's overall performance as satisfactory; progress was noted in the area of disbursement of grant funds. Several findings were identified. VIHFA acknowledged the findings and responded with various proposed corrective actions as required by HUD.

Finding 2010-01 *Failure to track subrecipients with combined expenditures of \$500,000 or greater of federal grant funds in a one-year period*

During the course of the monitoring review, two subrecipients were identified who apparently had expenditures of federal funds in excess of \$500,000. The finding was that the Authority did not have a tracking mechanism in place for documenting compliance with the single audit requirements.

Corrective actions proposed: (1) The Authority will revise its application for ESG funding to include a question requiring applicants to list all federal grant awards and also all federal expenditures for the previous calendar year. Applicants will also be required to provide a copy of the most recent single-audit report with proof the date of submission to the Federal Clearinghouse as one of the attachments to their application for program funding.

(2) The Subrecipient Agreement will be revised to incorporate submission of the annual Single Audit report with proof of submission to the Federal Audit Clearinghouse as one of the grant conditions.

(3) A copy of OMB Circular A-133 will be included as an attachment to all Subrecipient Agreements.

(4) The monitoring review checklist used by ESG program staff will be revised to include a question regarding grant awards/expenditures. At the time of the monitoring review, the monitor will require the subrecipient to provide a summary of all federal grant expenditures for the previous year and the current year to date. The monitor will determine whether the requirement for a Single Audit has been triggered under OMB Circular A-133. Where applicable, the monitor will then verify whether the organization is current in its submission of the Single Audit report. If a copy of the report has not been filed with VIHFA, the monitor will require the subrecipient to provide a copy of the Single Audit report with proof of submission to the Federal Audit Clearinghouse within **ten (10)** days of conclusion of the monitoring visit.

Finding 2010-02 *Failure to comply with the timely disbursement of funds*

The monitoring review noted that a significant sum of FY 2007 funds (attributable to one project) remain unexpended. The review report indicated that the Territory will not come into full compliance relative to the timely disbursement of funds until such time as all FY 2007 funds have been fully expended. Despite the fact that there are some prior year projects which have failed to comply with the requirement for disbursement of funds within two years of allocation, it should be noted that the balance of unexpended funds as of the end of the program year was less than one

year's allocation. This reflects favorably in terms of judging the overall performance of the program.

Corrective action proposed: The Authority is currently working with the FY 2007 subrecipient, Catholic Charities of the Virgin Islands, to get its project underway. The project entails rehabilitation of an existing building for the purpose of creating a homeless service outreach center and a soup kitchen. Unfortunately, the subrecipient seemingly was challenged as it relates to the administration of a construction project; as a result, the grantee (VIHFA) provided technical assistance to the subrecipient to develop a solicitation for architectural services for the project. As a result of the solicitation, an architect was recently engaged and has begun working with the subrecipient to develop the requisite architectural plans. It is anticipated that the project will be able to expend its 2007 funds within the next several months.

Finding 2010-03 *Failure of subrecipients to adequately document program beneficiary eligibility for short-term or shelter residency assistance*

During the course of the monitoring review, the reviewer noted that there were inconsistencies among various subrecipients in the area of documenting homelessness. The reviewer further noted that program staff may not have adequately addressed this area during its monitoring of the subrecipients' programs. This weakness may have resulted in ESG-funded services being provided to persons who were/are in need but not necessarily homeless prior to receiving the assistance.

Corrective actions already taken: As of the date of this correspondence, all subrecipients have been provided with a copy of the guidance from the ESG Desk Guide regarding how to properly document homelessness.

Additional corrective actions proposed: (1) The VIHFA's monitoring tool (monitoring review checklist) will be revised to include greater emphasis on documentation of homelessness in accordance with the standards established by the Desk Guide. (2) Technical assistance will be provided to those subrecipients that provide services of a confidential nature to advise them how to set-up their files in a manner such that beneficiary eligibility information and medical records are kept separately to facilitate review by HUD or the VIHFA. (3) Technical assistance will also be provided to those subrecipients that provide services to both homeless and non-homeless persons to reiterate that eligibility documentation must be maintained for those beneficiaries who receive assistance/services under the ESG-funded program. Instruction will also be provided in the techniques for obtaining source documents etc. as required for documenting homelessness.

Finding 2010-04 *Failure of subrecipients to include homeless or formerly homeless persons in the policy-making process relative to ESG-funded programs.*

During the course of the monitoring review, it was learned that only one subrecipient organization was in compliance with the requirement to include homeless or formerly homeless persons in the policy-making process relative to ESG-funded programs. The HUD reviewer's interviews with subrecipients and program staff revealed that many were not fully aware of the requirement.

Corrective actions proposed: (1) ESG staff will contact all current subrecipients to notify them about the ESG regulation regarding participation of homeless or formerly homeless persons in the policy-making process relative to ESG-funded programs.

(2) The Authority will revise its application for ESG funding to include a question requiring applicants to list the names of those Board members and/or members of any advisory committees who qualify as homeless or formerly homeless. Applicants also will be required to provide a copy of the current Board directory as one of the attachments to their application. (3) The Subrecipient Agreement will be revised to incorporate inclusion of at least one homeless or formerly homeless person on the Board or any advisory committees involved in the policy-making process relative to ESG-funded programs as one of the grant conditions. (4) The VIHFA's monitoring review checklist will be revised to include a question about homeless representation will be included on the monitoring review checklist used by ESG program staff. The subrecipient will be required to identify and make available the homeless representative(s) at the time of the monitoring review. The program monitor will interview the identified person(s) in order to ascertain their actual level of involvement in policy-making relative to the ESG-funded program.

Finding 2010-05 *Number of beneficiaries currently served could not be validated against the most recently approved Annual Action Plan because the estimated number of beneficiaries for each respective program was not clearly identified in the Action Plan.*

During the course of the monitoring review, the reviewer was unable to compare the number of beneficiaries served as reported in the subrecipients' files with the data in the most recently approved Annual Action Plan. This was due to the fact that the estimated number of beneficiaries for each respective program had not been clearly stated in the Action Plan.

Corrective actions already taken: The FY 2010 Annual Action Plan which was submitted to HUD in August was revised to include the proposed number of beneficiaries that will be served by each proposed project.

Additional corrective actions planned: Currently, the application for ESG funding includes a question regarding the proposed number of beneficiaries to be served by the project. ESG staff will now pay closer attention to this item during the application review process. Applications will be considered incomplete if the information about proposed beneficiaries is not provided.

VIHFA is committed to addressing these weaknesses/deficiencies which were identified by HUD. We are confident that the proposed corrective measures will serve to strengthen the ESG program and bring it into full compliance with HUD regulations.

VIHFA recognizes that there can be additional improvement in areas of program performance such as timely use of grant funds. Eventually, the goal is to ensure that 100% of projects are completed within the statutory timelines. VIHFA plans to continue to focus on the provision of more technical assistance to subgrantees to build organizational capacity in the area of grant administration.

c. HOME Program

According to the overall objectives of the Consolidated Plan and the specific objectives of the 2009 Annual Plan, HOME funds were to be utilized to accomplish two major objectives as follows:

Objective #1: Preserve and expand the stock of affordable housing for low- and moderate-income persons including homeless and other special needs populations.

Objective #2: Expand home ownership opportunities for low- and very-low income households and promote sustainable neighborhoods through production of new and/or improved housing and homebuyer programs in support of mixed-income, mixed-use neighborhoods.

All HOME funds committed during the program year were used toward the accomplishment of the stated objectives. The actual number of first-time home ownership units completed during the report period was slightly more than expected. With respect to home ownership assistance, the program completed twenty (20) cases thus, exceeding its goal. In addition, if the number of units initiated but not yet completed is taken into account the number of units assisted during the reporting period far surpasses the goals. In the case of new construction, it has become increasingly challenging over the past several years due to the continually rising costs of construction attributed to external factors such as world-wide supply and demand for concrete, steel, etc. The ultimate effect is a growing gap between cost and affordability. In the case of existing units available for sale on the market, despite a softening of the market in the Territory, the market values of existing homes remains fairly high. In general, it has become necessary to rely on greater leveraging of funds and subsidy layering in order to make it possible for the target population households to achieve first-time home ownership.

While the actual number of home ownership units completed was slightly more than expected, the program fell far short of the targeted goal for rehabilitation activities. Taking into account all owner-rehabilitation activities (completed and assisted but not completed), the program achieved only 10% of the expected number for the program year and only 27.5% for the five-year goal. The VIHFA acknowledges that there is still demand for owner-occupied rehabilitation and that it should remain as a priority objective. The key challenge is identifying the staff resources necessary to carry out the owner-rehabilitation or perhaps finding another way to implement the program that would entail less reliance on internal staff.

All HOME funds were used for activities which benefited either extremely low-, very-low, or low income persons. Among those units that were completed, 10% (2 units) of the assisted households were very-low income while 80% were low-income. A total of 80% of the assisted households listed their race as Black. Some 25% (5 households) were of Hispanic ethnicity. Eighteen (18) households (= 90%) were single-parent households, and one (1) was elderly. Of those that were units that were assisted but not completed, 5.9% were very-low income while 94.1% were low-income. Nine of the assisted households listed their race as Black. Some 23.5% (4 households) were of Hispanic ethnicity. Eleven (11) households were single-parent households and one (1) was a special needs household.

Grant disbursements have been made on a timely basis. In addition, the requirement for timely commitment (obligation) of grant funds was met for the third consecutive year.

PROGRAM NARRATIVES

A. COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM STATEMENTS

1. RELATIONSHIP OF CDBG TO PRIORITIES/GOALS/OBJECTIVES

With the exception of three (3) public service projects, all of the activities listed in the 2009 program/project priorities list for CDBG had been implemented by the end of the reporting period. Five (5) public service programs were initiated in the St. Thomas/St. John district and eight (8) CDBG public service programs were initiated on St. Croix. Most of those projects remain ongoing as of the end of the program year; one 2009 project was actually completed within the program year. A majority of these programs focused on after-school enrichment programs which assisted thousands of youth in positive, healthy activities through education, skills development and group activities. Two other public service projects others focused on parents of students participating in after-school programs in public housing communities while two others served homeless persons.

Ongoing PY 2009 Public Service Programs	Persons served during PY 2009
Disabled Training After-school Program (St. John)	(*program not started) -0-
Wesley Methodist Church After-school Program (St. Thomas)	50
Disabled Training After-school Program (St. Thomas)	31
UVI-Upward Bound Program (St. Thomas)	(*program not started) -0-
St.Andrews Seek & Serve After-School Program (St. Thomas)	35
We From Upstreet After School Program (St. Thomas)	(*program not started) -0-
Helping Young People Excel (HYPE) Program (St. Thomas)	17
VIHA Parent Engagement After- School Program (St. Croix)	40
Holy Ghost Deliverance After- School Program (St. Croix)	69
F'sted Baptist/Bridges After-School/Mentoring Program (" ")	11
F'sted Baptist/Eagles Nest Shelter (St. Croix)	5
Helping Children Work After-School Program (St. Croix)	39
The Garden School Reading Enhancement Program (" ")	13
Bright Spark/Mon Bijou after School Program (St. Croix)	69
Ten Thousand Helpers Agriculture/Landscaping Program (" ")	4
VIHA Parent Engagement Program (St. Croix)	(*program recently started; no data yet) -0-

Seven construction/acquisition projects originally were identified for 2009 CDBG funding. One project (MTOC Outreach Center) was completed during the program year, a second project (Ten Thousand Helpers Storage Building) achieved substantial completion, and the five other projects are underway. All of the projects are consistent with the priority objectives established in the Consolidated Plan – facilities to enhance delivery of services to homeless, victims of domestic violence, substance abuse and community facilities in low-income areas.

2. PROGRAM CHANGES

No significant program changes were implemented during the period; however, some of the administrative changes which were implemented since the transfer and which continued to be fine-tuned in an effort to achieve additional improvements in program performance.

In March 2008, administrative oversight for the CDBG Program was transferred to the VI Housing Finance Authority. As a result of the transfer of the program to VIHFA which is an autonomous government agency, certain aspects of the process for execution of funding agreements, the contracting process and also the process for drawdown and disbursement of funds to sub-recipients were significantly streamlined resulting in a significant improvement in institutional structure and program delivery. Another significant change which was implemented is the inclusion of VIHFA's Planning & Construction Division in the evaluation and review process for the projects which entail construction. Planning & Construction now works more closely with those subgrantees whose projects entail construction.

3. COMPLIANCE WITH HUD GRANTEE CERTIFICATIONS

We have complied with the requirements for pursuing all potential resources to support program activities. We have taken actions to implement 2009 program activities in accordance with the CDBG rules.

COMPLIANCE WITH HUD NATIONAL OBJECTIVES

The 2009 CDBG funds were used to primarily benefit low/moderate income persons, and/or in geographical areas within the Virgin Islands that are defined as low/moderate areas.

4. RELOCATION/DISPLACEMENT ACTIVITIES

There were no activities undertaken with 2009 funds during the program year that triggered the Uniform Relocation Act or Section 104(d) of the 1974 Community Development Act, nor did displacement of persons or businesses occur during the year.

5. MISCELLANEOUS REQUIREMENTS

a. ECONOMIC DEVELOPMENT ACTIVITIES

Two projects which entailed economic development activities were completed during the reporting period:

- Rehabilitation of 22-23 Market Street for use as a business incubator
The project achieved substantial completion during the period; however, due to certain complications, no tenants are yet in place; thus, there is no beneficiary data to report at this time.
- Ten Thousand Helpers of St. Croix, Inc. utilized CDBG funds to construct a storage building at its Rainbow House Men's Shelter on St. Croix. The storage building, which had to be constructed in keeping with the Historic Preservation guidelines, is used to house the supplies for the tools and equipment for the shelter's Agri-

Landscaping Program which provides job training/employment opportunities for the residents of the shelter.

- Another project which also entails economic development activities, Bordeaux Farmers' Market made slow progress during the period. The architectural design process and also the solicitation for a contractor have now been completed. Construction is expected to begin by January 2011.

b. LOW AND MODERATE INCOME BENEFIT

Virtually all of the public service projects initiated during the year were for the benefit of "limited clientele" who qualified under the low and moderate income benefit test. Compliance with the requirement that all activities primarily benefited low and moderate income persons was enforced by requiring that an application must be completed for all participants in the programs to facilitate the determination of household income. In addition, subrecipients were required to demonstrate compliance with the 51% test prior to submission of requests to drawdown grant funds.

The seven construction/acquisition projects identified for 2009 CDBG funding all qualified under the low-mod area national objective. The various construction projects which were completed during the period were all located within low income areas as defined by the census maps; thus, these projects also complied with the requirement for primary benefit to low-mod income persons.

c. PROGRAM INCOME

For the reporting year, the CDBG program received program income in the amount of \$20,818.81. The program income proceeds were used to make payments for various projects for which program income had been listed as the funding source as well as to make supplemental payments on several projects which experienced slight cost overruns. A small portion of the program income was used for program administration expenses.

d. REHABILITATION ACTIVITIES

The following rehabilitation projects were initiated and completing utilizing CDBG funds within the reporting year:

- There were also several on-going projects involving rehabilitation of public facilities:
 - Bethlehem House Shelter (STX) – completed
 - Methodist Training & Outreach Service Center - completed
 - VI Partners in Recovery Transitional House (STX) - underway
 - Family Resource Center Counseling Facility (STT) - underway
- Note: There were no housing rehabilitation projects undertaken with CDBG funds during the reporting year
- Rehabilitation of two publicly-owned rental properties was undertaken using Recovery CDBG funds (CDBG-R). Upon completion, the properties will provide short-term emergency housing for households with incomes at or below 50% of the area median income. The rehabilitation scopes of work include complete modernization of unit

amenities and also installation of individual water lines. The units will also be outfitted for solar water heating; this aspect will be accomplished via a grant from the V.I Energy Office. A total of twenty-three units have been rehabilitated to date; upon completion of the project, a total of sixty (60) units across three projects will have been rehabilitated.

e. NEIGHBORHOOD REVITALIZATION ACTIVITIES

The following neighborhood revitalization projects were initiated and/or completed within the reporting year utilizing CDBG funds:

- Rehabilitation of 22-23 Market Street Business Incubator³
- Rehabilitation of a #4A Kronprindsens Gade, St. Thomas⁴
- Long Path/Garden Street Community Center*
- “Scrape & Paint” project in Christiansted, St. Croix (non-residential buildings)*

*The noted projects are located in geographic areas that are defined as low/moderate communities.

- During the reporting period, “Scrape & Paint” projects targeting Savan in St. Thomas and Frederiksted town on St. Croix were in various stages of pre-construction – such as eligibility determination relative to the potential properties identified for rehabilitation, development of project specifications, and solicitation of contractors.

B. HOME PROGRAM STATEMENTS

1. EXTENT TO WHICH HOME FUNDS DISTRIBUTED AMONG DIFFERENT CATEGORIES OF HOUSING NEEDS IDENTIFIED IN APPROVED CONSOLIDATED PLAN

During the current reporting period, HOME funds focused on homeowner activities. This is in keeping with the objectives which had been identified in the program summary included in the Consolidated Plan as well as the PY 2009-10 Annual Action Plan. Housing needs identified in the areas of rental, homeless, and special needs housing were addressed in the distribution of funds under the CDBG and ESG programs.

2. MATCH CONTRIBUTIONS REPORT

As an insular territory, the participating jurisdiction of the U.S. Virgin Islands is exempt from the match contribution requirements. See §92.64(a)(1).

³ Although this activity is categorized as economic development, it also qualifies here because of its location within an area (Sunday Market Square, Christiansted) which has been targeted for revitalization.

⁴ Although this activity is categorized under public facility rehabilitation, it also qualifies here because of its location within an area (Savan) which has been targeted for revitalization.

3. REPORT MINORITY BUSINESS ENTERPRISES (MBES) AND WOMEN'S BUSINESS ENTERPRISES (WBES) & ASSESSMENT OF AFFIRMATIVE MARKETING ACTIONS AND OUTREACH TO MINORITY- AND WOMEN-OWNED BUSINESSES

During the reporting period, VIHFA did not enter into any contracts under its HOME Program. All activities undertaken by the VIHFA during the reporting period entailed direct financial assistance to homebuyers and homeowners. Due to the nature of the Territory's HOME Program activities, no direct contracting is conducted in conjunction with HOME Program. However, several MBEs and WBEs benefit indirectly from the Territory's HOME Program activities. Many of the individual projects for which HOME funds provide direct subsidy assistance to the homebuyer (i.e., secondary financing) entail acquisition and/or rehabilitation of single-family units. Virtually all of these projects utilize small, MBE general contractors (the typical company is a sole proprietorship) contracted directly by the assisted home buyer/home owner.

In addition, the Virgin Islands Housing Finance Authority successfully utilizes a Minority Business Enterprise (MBE) as its financial consultant. The aforementioned financial advisor has been instrumental in the planning and development of the HOME program as well as numerous of the VIHFA's other initiatives. In addition, the certified public accounting firm which currently has a five-year contract to perform audit services (to include the single audit of the HOME Program funds) is also an MBE.

4. RESULTS OF ON-SITE INSPECTIONS OF ASSISTED AFFORDABLE RENTAL HOUSING

Twenty-three (23) HOME units were inspected during the report period. This represented 60% of the HOME rental units assisted under the HOME Program. Minor issues were noted in several units.

C. EMERGENCY SHELTER GRANT (ESG) PROGRAM STATEMENTS

1. ESG ACTIVITIES UNDERTAKEN DURING THE YEAR

For the current program year, two ESG subgrantees completed projects funded with 2009 grant funds: MTOC (STT) and St. Croix Mission Outreach (STX).

MTOC utilized funds under the Essential Services category toward paying expenses associated with the administration of the Homeless Management Information System (HMIS).

St. Croix Mission Outreach's facility, Genesis House, provided transitional housing for 13 men and also 1 woman with 2 children. ESG shelter organization funds were used to pay rent, utilities, and other building expenses for the shelter.

Various other subgrantees completed projects for which funds had been awarded in earlier grant years as follows:

- Methodist Training and Outreach Center (MTOC), Women's Coalition, and Catholic Charities provided homeless prevention services through utility and rental assistance.
- Catholic Charities also utilized funds to complete various renovations at the Bethlehem House Shelter in St. Thomas. CCVI reports that it provided services to 108 adults and 28 children during the reporting period.
- My Brother's Table Soup Kitchen used ESG funds to supplement their budgets to continue their respective soup kitchen services. My Brother's Table reported that they provided 15,000 meals serving 160 persons during the program year.
- Family Resource Center assisted 11 victims of domestic violence at its shelter facility on St. Thomas. ESG funds supported the operation of the shelter in the areas of food, supplies, equipment, and utilities.

Several ESG programs were ongoing as of the end of the reporting period. These include First Wesleyan Holiness Soup Kitchen (STT), VI Partners in Recovery (STX), and MTOC (STT), Family Resource Center (STT), Frederiksted Baptist Church (STX) and Catholic Charities (STT). MTOC and Family Resource Center each have programs which utilize ESG funding to provide homeless prevention assistance. Catholic Charities and Frederiksted Baptist Church are utilizing ESG funds to support the renovation of shelter facilities. First Wesleyan Holiness Church operates a soup kitchen in St. Thomas; ESG funds help to purchase groceries for the feeding program. VI Partners in Recovery has utilized funds in the essential services category to supplement the salary of case manager providing services to clients recovering from substance abuse.

No program income was earned by the ESG Program during the program year.

2. SOURCES AND AMOUNTS OF MATCH FUNDS

Several of the projects which were carried out during the current reporting period utilized (leveraged) ESG funds with funds from other funding sources such as Department of Human Services (local), Department of Health (local), and United Way.

3. PROGRAM CHANGES

No significant program changes were implemented during the period.

In March 2008, administrative oversight for the ESG program was transferred to the VI Housing Finance Authority. As a result of the transfer of the program to VIHFA which is an autonomous government agency, certain aspects of the process for execution of funding agreements, the contracting process and also the process for drawdown and disbursement of funds to sub-recipients were significantly streamlined resulting in a significant improvement in

institutional structure and program delivery. In addition, a full-time staff position was dedicated to the ESG Program which allowed for greater attention to in-house technical assistance to ESG subrecipients. The program continues to see improvements as a result of these changes which were implemented as a result of the transfer.

Program Year 2009 was the first year for which a formal application form was used to solicit proposals for ESG funding. ESG once again used the formal application to solicit proposals in March of this year. Applications were received from six organizations seeking funding for 12 proposed projects; four projects were selected for funding. The projects will be implemented during the subsequent program year (PY 2010).

D. PUBLIC PARTICIPATION REQUIREMENTS

Citizens were provided with information on performance and were given an opportunity to comment during the 15 day comment period. The comment period ran from December 10 – December 24, 2010. The notices of the availability of the CAPER for public review were published in local newspapers of general circulation.

< Include notation here whether any written or verbal comments were submitted during the comment period >.

E. IDIS PERFORMANCE REPORTS (SEE ATTACHED)

1. CONSOLIDATED PLAN – SUMMARY OF CONSOLIDATED PLAN PROJECTS FOR REPORT YEAR (IDIS PR06)
2. CONSOLIDATED PLAN – SUMMARY OF ACCOMPLISHMENTS REPORT (IDIS PR23)
3. HOME – STATUS OF HOME GRANTS (IDIS PR27)
4. HOME - STATUS OF HOME ACTIVITIES (IDIS PR22)
5. HOME - STATUS OF CHDO FUNDS (IDIS PR25)
6. HOME - DRAWDOWN REPORT (IDIS PR07)
7. HOME - HOUSING PERFORMANCE REPORT (IDIS PR85)
8. CDBG - SUMMARY OF ACTIVITIES (IDIS PR03)
9. CDBG - DRAWDOWN REPORT (IDIS PR07)
10. CDBG - PERFORMANCE MEASURES REPORT (IDIS PR 83)
11. CDBG - FINANCIAL SUMMARY (IDIS PR26)
12. ESG – GRANTEE STATISTICS (IDIS PR81)
13. ESG – FINANCIAL SUMMARY (IDIS PR12)
14. ESG - DRAWDOWN REPORT (IDIS PR07)

F. SUMMARY OF SPECIFIC ANNUAL OBJECTIVES (SEE ATTACHED TABLES)

MAPS

CDBG PROJECTS
(geographic distribution by island district)

HOME PROJECTS
(geographic distribution by island district)

CON PLAN TABLES

Table 1C
Summary of Specific Homeless/Special Needs Objectives

OUTCOME PERFORMANCE MEASURES
Table 1C
Summary of Specific Homeless/Special Needs Objectives

Obj #	Specific Objectives	Sources of Funds	Performance Indicators	Expected Number	Actual Number	Outcome/Objective *
Homeless Objectives						
SL 1.1 Con Plan Obj. #5	Support programs and activities assisting homeless persons to become as self-sufficient as possible through new or improved housing and facilities, supportive services, and preventative services – with particular emphasis on assistance to persons with mental illness and addiction to substances.	CDBG ESG	Number of households receiving emergency financial assistance to prevent homelessness	????? (7)	320 (5)	SL-1
Special Needs Objectives						
SL 1.2 Con Plan Obj. #3	Continue to support and expand services for persons from special needs populations including (among others) youth, the elderly, domestic violence victims, the physically challenged, chronic substance abusers, and persons with the AIDS virus, and with particular emphasis on assistance to persons with mental illness and addiction to substances.	CDBG ESG	Number of persons assisted with new or improved access to services	65 (3)	58 (1)	SL-1
Other Objectives						
SL 3.1 Con Plan Obj. #8	Remove potential and imminent threats to health and safety	CDBG	Number of persons assisted who have new or improved access to a facility, service, or infrastructure benefit	1-2 Projects (only in the event that an emergency need arises)	-0-	SL-3

***Outcome/Objective Codes**

	Availability/Accessibility	Affordability	Sustainability
Decent Housing	DH-1	DH-2	DH-3
Suitable Living Environment	SL-1	SL-2	SL-3
Economic Opportunity	EO-1	EO-2	EO-3

Table 2C
Summary of Specific Housing/Community Development
Objectives

OUTCOME PERFORMANCE MEASURES

Table 2C

Summary of Specific Housing/Community Development Objectives

Obj #	Specific Objectives	Sources of Funds	Performance Indicators	Expected Number	Actual Number	Outcome/ Objective *
	Rental Housing Objectives					
DH 2.1 Con Plan Obj. #1	Preserve and expand the stock of affordable rental housing for low and moderate income persons including homeless and other special needs populations.	CDBG	Number of low- and moderate income households living in improved affordable housing	-0-	-0-	DH-2
	Owner Housing Objectives					
DH 3.1 Con Plan Obj. #2	Expand home ownership opportunities for low- and moderate income households and promote sustainable neighborhoods through production of new and/or improved housing and homebuyer programs in support of mixed income/mixed use neighborhoods.	HOME; CDBG	Number of low- and very-low income homeowner households assisted with improved affordable housing.	10	1	DH-3
DH 2.1 Con Plan Obj. #2	Expand home ownership opportunities for low- and moderate income households and promote sustainable neighborhoods through production of new and/or improved housing and homebuyer programs in support of mixed income/mixed use neighborhoods.	HOME	Number of low- and very-low income households receiving downpayment and closing cost assistance to become new homeowners	15	19	DH-2

	Community Development					
	(included in other detailed objectives)					
	Infrastructure					
SL 1.3 Con Plan Obj. #7	Expand, revitalize, and preserve infrastructure projects serving primarily low- and moderate income neighborhoods and programs assisting low- and moderate income persons.	CDBG	Number of buildings with new or improved access to the facility or infrastructure benefit	-0-	72 (1)	SL-1
	Public Facilities					
SL 1.3 Con Plan Obj. #7	Expand, revitalize, and preserve public facilities serving primarily low- and moderate income neighborhoods and programs assisting low- and moderate income persons. (Same as Infrastructure Objective)	CDBG	Number of buildings with new or improved access to the facility or infrastructure benefit.	???? (4)	??? (2)	SL-1
	Public Services					
SL 1.4 Con Plan Obj. #3	Continue to support and expand services for persons in special needs populations including (among others) youth, the elderly, domestic violence victims, physically challenged persons, chronic substance abusers, and persons with the AIDS virus, with particular emphasis on assistance to persons with mental illness and addiction to substances. (Same as Non-homeless Population Objective).	CDBG	Number of persons assisted with new or improved access to services.	???? (2)	58 (1)	SL-1
SL 1.5 Con Plan Obj. #4	Provide youth with opportunities for a structured environment to reinforce their education and development of positive behaviors in order to reduce juvenile delinquency and school drop-outs.	CDBG	Number of persons assisted with new or improved access to services.	423 (10)	575(10)	SL-1

SL 1.6 Con Plan Obj. #6	Assist programs that support strong, healthy families and reduce child abuse and domestic violence.	CDBG	Number of persons assisted with new or improved access to services.	50 (2)	11+ (2)	SL-1
	Economic Development					
EO 1.1 Con Plan Obj. #9	Support economic development activities that retain jobs or provide improved job opportunities for lower-income persons.	CDBG	Persons assisted to obtain or retain jobs.	10 (2)	4 (1)	EO-1
	Neighborhood Revitalization/Other					
SL 3.1 Con Plan Obj. #8	Remove potential and imminent threats to health and safety.	CDBG	Number of persons assisted who have new or improved access to a facility, service, or infrastructure benefit.	1-2 Projects (only in the event of emer- gency)	-0-	SL-3

***Outcome/Objective Codes**

	Availability/Accessibility	Affordability	Sustainability
Decent Housing	DH-1	DH-2	DH-3
Suitable Living Environment	SL-1	SL-2	SL-3
Economic Opportunity	EO-1	EO-2	EO-3

Table 1C, 2C, 3A
Summary of Specific Annual Objectives

**Table 1C, 2C, 3A
Summary of Specific Annual Objectives**

Grantee Name: Territory of the U.S. Virgin Islands

Decent Housing with Purpose of Availability/Accessibility (DH-1)							
Specific Annual Objective	Source of Funds	Year	Performance Indicators	Expected Number	Actual Number	Percent Completed	
DH1. 1		2005				%	
		2006				%	
		2007				%	
		2008				%	
		2009				%	
		MULTI-YEAR GOAL					
Decent Housing with Purpose of Affordability (DH-2)							
DH2. 1	Con Plan Obj. #1: Preserve and expand the stock of affordable rental housing for low and moderate income persons including homeless and other special needs populations.	CDBG	2005	1. Number of low/mod households living in improved affordable housing.			
			2006				
			2007				
			2008				
			2009				
	Con Plan Obj. #2: Expand home ownership opportunities for low- and moderate income households and promote sustainable neighborhoods through production of new and/or improved housing and homebuyer programs in support of mixed income/mixed use neighborhoods.	HOME	2005	2. Number of low- and very-low income households receiving down-payment and/or closing cost assistance to become homeowners.	37	25	68%
			2006		40	20	50%
			2007		20	17	85%
			2008		15	20	133%
			2009		15	19	127%
MULTI-YEAR GOAL				127	101	79.5%	
Decent Housing with Purpose of Sustainability (DH-3)							
DH3. 1	Con Plan Obj. #2: Expand home ownership opportunities for low- and moderate income households and promote sustainable neighborhoods through production of new and/or improved housing and homebuyer programs in support of mixed income/mixed use neighborhoods.	CDBG	2005	1. Number of low/mod households living in improved affordable housing.	-	-	%
			2006		-	-	%
			2007		-	-	%
			2008		1	1	100%
			2009		-	-	%
		HOME	2005	1. Number of low/mod households living in improved affordable housing.	11	4	36%
			2006		5	7	140%
			2007		14	0	0%
			2008		10	1	10%
			2009		10	1	10%

	<p>Con Plan Obj. #6: Assist programs that support strong, healthy families and reduce child abuse and domestic violence.</p> <p>Con Plan Obj. #7: Expand, revitalize, and preserve public facilities serving primarily low- and moderate income neighborhoods and programs assisting low- and moderate income persons.</p>		MULTI-YEAR GOAL	19,543	13,526	69.2 %	
Suitable Living Environment with Purpose of Affordability (SL-2)							
SL2.1	N/A		2005			%	
			2006			%	
			2007			%	
			2008			%	
			2009			%	
			MULTI-YEAR GOAL			%	
Suitable Living Environment with Purpose of Sustainability (SL-3)							
SL3.1	Con Plan Obj. #8: Remove potential and imminent threats to health and safety.		2005	Number of persons	-	-	%
			2006	assisted who have	-	-	%
			2007	new or improved	-	-	%
			2008	access to a facility,	-	-	%
			2009	service or infra- structure benefit	-	-	%
			MULTI-YEAR GOAL			%	

Economic Opportunity with Purpose of Availability/Accessibility (EO-1)						
Specific Annual Objective	Source of Funds	Year	Performance Indicators	Expected Number	Actual Number	Percent Completed
EO1.1	Con Plan Obj. #9: Support economic development activities that retain jobs or provide improved job opportunities for lower-income persons.	2005	Number of persons assisted to obtain or retain jobs.	10	0	0 %
		2006		210	220	104.8%
		2007		60	0	0 %
		2008		27	0	0 %
		2009		10	4	40%
		MULTI-YEAR GOAL		317	224	70.6 %
Economic Opportunity with Purpose of Affordability (EO-2)						

EO2.1	N/A		2005				%
			2006				%
			2007				%
			2008				%
			2009				%
MULTI-YEAR GOAL							
Economic Opportunity with Purpose of Sustainability (EO-3)							
EO3.1	N/A		2005				%
			2006				%
			2007				%
			2008				%
			2009				%
MULTI-YEAR GOAL							
Neighborhood Revitalization (NR-1)							
NR1.1	N/A		2005				%
			2006				%
			2007				%
			2008				%
			2009				%
MULTI-YEAR GOAL							
Other (O-1)							
O 1.1	N/A		2005				%
			2006				%
			2007				%
			2008				%
			2009				%
MULTI-YEAR GOAL							
Other (O-2)							
O 2.1	N/A		2005				%
			2006				%
			2007				%
			2008				%
			2009				%
MULTI-YEAR GOAL							

Table 3B
ANNUAL AFFORDABLE HOUSING COMPLETION GOALS

Grantee Name: Territory of the U.S. Virgin Islands Program Year: 2009	Expected Annual Number of Units To Be Completed	Actual Annual Number of Units Completed	Resources used during the period			
			CDBG	HOME	ESG	HOPWA
BENEFICIARY GOALS (Sec. 215 Only)						
Homeless households	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Non-homeless households	20	19	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Special needs households	5	1	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Total Sec. 215 Beneficiaries*	25	20	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
RENTAL GOALS (Sec. 215 Only)						
Acquisition of existing units	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
Production of new units	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
Rehabilitation of existing units	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rental Assistance	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
Total Sec. 215 Affordable Rental	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
HOME OWNER GOALS (Sec. 215 Only)						
Acquisition of existing units	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>		
Production of new units	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>		
Rehabilitation of existing units	10	1	<input type="checkbox"/>	<input checked="" type="checkbox"/>		
Homebuyer Assistance	15	19	<input type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
Total Sec. 215 Affordable Owner	25	20	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
COMBINED RENTAL AND OWNER GOALS (Sec. 215 Only)						
Acquisition of existing units	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
Production of new units	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
Rehabilitation of existing units	10	1	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rental Assistance	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
Homebuyer Assistance	15	19	<input type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
Combined Total Sec. 215 Goals*	25	20	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
OVERALL HOUSING GOALS (Sec. 215 + Other Affordable Housing)						
Annual Rental Housing Goal	-0-	-0-	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Annual Owner Housing Goal	25	20	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Total Overall Housing Goal	25	20	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>